

Message Text

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ACTION SS-30

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TO SECSTATE WASHDC PRIORITY 2993

SECDEF WASHDC PRIORITY

INFO AMEMBASSY REYKJAVIK

CINCLANT

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 5831

EXDIS

E.O. 11652: GDS, 12-31-79

TAGS: PFOR, MARR, IC, NATO

SUBJECT: IDF RETENTION NEGOTIATIONS

REF: (A) REYKJAVIK 1442, (B) USNATO 5760

1. QUOTED BELOW ARE THE TESTS OF A DRAFT COUNCIL RESOLUTION ON THE IDF NEGOTIATIONS AND OF LUNS' COVER NOTE CIRCULATING IT. ADDRESSEES WILL NOTE THAT THE COUNCIL IS SCHEDULED TO DISCUSS THIS DRAFT AT THE REGULAR MEETING ON DECEMBER 5. ACTION REQUESTED: TIMELY INSTRUCTIONS.

2. COMMENT: MISSION CONSIDERS THIS DRAFT AVOIDS MAJOR PITFALLS MAPPED OUT BY AMBASSADOR IRVING IN REF A. DOCUMENT IS RATHER LENGTHY AND POMPOUS. PERHAPS DEPARTMENT WITH EMBASSY REYKJAVIK'S INPUT CAN SUGGEST AMENDMENTS IN THE NATURE OF MAJOR DELETIONS THAT WOULD CUT OUT ANY REMAINING FORMULATIONS THAT MIGHT CAUSE PROBLEMS IN ICELAND. A LOW U.S. POSTURE IN THE DECEMBER 5 DISCUSSION IS WARRANTED, BUT OTHER DELEGATIONS HAVE OFFERED TO BE HELPFUL IN WHATEVER WAY THEY CAN. SPECIFICALLY THE GERMANS AND BRITISH HAVE ASKED US DIRECTLY WHAT THEY MIGHT DO AND THE ICELANDERS SAY THE NORWEGIANS WANT TO BE HELPFUL. THE ICELANDIC DELEGATION EXPECTS TO BE INSTRUCTED TO CONTINUE ITS POSTURE OF NON-PARTICIPATION IN CONFIDENTIAL

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COUNCIL ARTICLE VII DISCUSSIONS. END COMMENT

3. BEGIN TEXT OF COVER NOTE.

TO: PERMANENT REPRESENTATIVES (COUNCIL)
FROM: SECRETARY GENERAL

REVISION OF THE DEFENSE AGREEMENT BETWEEN THE
UNITED STATES AND ICELAND
IN RESPONSE TO THE REQUEST MADE BY PERMANENT
REPRESENTATIVES, I AM ATTACHING AT ANNEX A DRAFT RESOLUTION
CONCERNING THE NEGOTIATIONS ON THE REVISION OF THE DEFENCE
AGREEMENT OF 5TH MAY, 1951 BETWEEN THE UNITED STATES AND
ICELAND.

2. IT GOES WITHOUT SAYING THAT I REGARD THIS DRAFT
SIMPLY AS A CONTRIBUTION TO THE DISCUSSION ON WEDNESDAY
5TH DECEMBER AND I SHALL WELCOME ANY SUGGESTIONS WHICH THE
PERMANENT REPRESENTATIVES MAY WISH TO TABLE REGARDING BOTH
THE FORM AND THE SUBSTANCE OF THIS DOCUMENT.

SIGNED JOSEPH M.A. H. LUNS

END TEXT

BEGIN TEXT DRAFT RESOLUTION:
DRAFT RESOLUTION

THE COUNCIL

HAVING NOTED THAT, ON 26TH JUNE, 1973, AND IN ACCORDANCE
WITH ARTICLE VII OF THE DEFENCE AGREEMENT
CONCLUDED BETWEEN ICELAND AND THE UNITED STATES
ON 5TH MAY, 1971, THE GOVERNMENT OF ICELAND
FORMALLY REQUESTED THE COUNCIL TO REVIEW THE
CONTINUED NECESSITY FOR THE FACILITIES AND THEIR
UTILIZATION AND MAKE RECOMMENDATIONS TO THE TWO
GOVERNMENTS CONCERNING THE CONTINUATION OF THAT
AGREEMENT;

RECALLS THAT, AFTER EXAMINING THIS REQUEST AT ITS MEETING
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ON 12 TH SEPTEMBER, 1973, THE COUNCIL APPROVED THE
CONCLUSIONS IN THE MILITARY COMMITTEE'S
MEMORANDUM MCM-53-73 DATED 6TH SEPTEMBER, 1973,
PREPARED AT ITS REQUEST, AS WELL AS THE
CONCLUSIONS TO SACLAN'T'S PRESENTATION OF THE
MEMORANDUM, WHICH STRESSED THE GRAVE CONSEQUENCES
FOR THE ALLIANCE, OF THE LOSS OF THE FACILITIES
WHOSE STRATEGIC IMPORTANCE TO THE ALLIANCE
HAS INCREASED SINCE 1949, AS A RESULT OF CHANGES
IN MILITARY TECHNIQUES AND IN STRATEGIC CONCEPTS,
AND FURTHER RECALLS THAT THE FUNCTIONS OF THESE
FACILITIES ARE IRREPLACEABLE AND ESSENTIAL TO
NATO'S DETERRENT POSTURE, PARTICULARLY IN VIEW

OF THE VAST EXPANSION OF THE SOVIET MARITIME FORCES WHICH, IN CONTRAST WITH THE SITUATION SO FAR, ARE EMPLOYED IN AN OFFENSIVE CONTEXT.

HAVING HEARD THE STATEMENT MADE BY THE SECRETARY GENERAL ON 19TH SEPTEMBER, 1973 IN WHICH HE REPORTED ON THE VISIT HE HAD ON THE COUNCIL'S INSTRUCTIONS, PAID TO ICELAND, ON 17TH AND 18TH SEPTEMBER FOR THE PURPOSE OF SUBMITTING TO THE ICELANDIC GOVERNMENT THE COUNCIL'S FIRST POLITICAL APPRAISAL BASED ON THE AFOREMENTIONED MILITARY REPORTS;

RECALLS THAT, FOLLOWING THE AGREEMENT WHICH WAS CONCLUDED BETWEEN THE GOVERNMENTS OF THE UNITED STATES AND ICELAND ON 6TH DECEMBER, 1956 AND WHICH TOOK FULL ACCOUNT OF THE COUNCIL'S RECOMMENDATIONS, IT WAS AGREED THAT THE DEFENCE ARRANGEMENT SHOULD BE CONTINUED ON THE GROUNDS THAT THERE HAD BEEN NO SIGNIFICANT CHANGE IN THE CIRCUMSTANCES WHICH HAD MOTIVATED ITS CONCLUSION;

BEING

ACQUAINTED WITH THE VIEW OF THE ICELANDIC GOVERNMENT THAT THE INTERNATIONAL SITUATION IS NOW SUCH AS TO WARRANT A RETURN TO THE CONDITIONS WHICH GOVERNED ICELAND'S MEMBERSHIP OF NATO IN THE PERIOD PRIOR TO 5TH MAY, 1951;

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CONSIDERS THAT THE RECENT IMPROVEMENTS IN EAST/WEST RELATIONS WOULD NOT HAVE BEEN POSSIBLE IF THE ALLIED COUNTRIES HAD NOT RESOLUTELY SHOWN THEIR DETERMINATION NOT TO RELAX THEIR DEFENCE EFFORT AND THEIR COHESION, THE PRESERVATION OF WHICH, THE PRESENT BALANCE OF EAST/WEST FORCES BEING WHAT IT IS, AND AS AGAIN DEMONSTRATED BY THE RECENT MIDDLE EAST CRISIS, REMAINS THE CORNERSTONE OF PEACE AS WELL AS THE SINE QUA NON FOR THE SUCCESS OF A CONSTRUCTIVE POLICY OF DETENTE.

REAFFIRMS THAT ANY UNILATERAL REDUCTION IN THE DETERRENT AND DEFENCE POSTURE OF THE ALLIANCE WOULD JEOPARDIZE THE RESULTS WHICH THE ALLIED COUNTRIES ARE EXPECTING FROM THE FORTHCOMING EAST/WEST NEGOTIATIONS, THE PURPOSE OF WHICH IS TO CREATE MORE STABLE CONDITIONS IN EUROPE,

CONSIDERS THAT, DESPITE THESE POSITIVE POLITICAL DEVELOPMENTS IN EAST/WEST RELATIONS, THE WARSAW PACT COUNTRIES ARE MAINTAINING A CONTINUOUS

BUILD-UP IN THEIR MILITARY POTENTIAL WHICH IS GREATLY IN EXCESS OF THE LEVEL REQUIRED FOR DEFENCE PURPOSES AND THAT CONSEQUENTLY THE SECURITY OF THE ALLIANCE, ITS DETERRENT POSTURE AND THE LEVEL OF ITS FORCES ARE TO BE BASED ON A RECOGNITION OF THE WARSAW PACT'S MILITARY CAPABILITIES RATHER THAN ON ITS POLITICAL;

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ACTION SS-30

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TO SECSTATE WASHDC PRIORITY 2994

SECDEF WASHDC PRIORITY

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 5831

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STRESSES THAT THE PROTECTION OF THE FREEDOM AND SECURITY OF ICELAND, WHICH IS IN ITSELF A MAJOR OBJECTIVE AND RESPONSIBILITY OF THE ATLANTIC ALLIANCE, IS ALSO IMPORTANT TO THE SECURITY OF THE OTHER MEMBER COUNTRIES, AND THAT HIS SECURITY COULD NOT FAIL TO BE AFFECTED BY ANY DETERIORATION IN THE PRESENT RELATIVE STABILITY IN NORTHERN EUROPE FOLLOWING A SIGNIFICANT CHANGE IN ONE OF THE MAIN FACTORS ON WHICH THE BALANCE OF FORCES IN THIS AREA IS BASED.

RECALLS THAT THE FACILITIES CITED IN THE DEFENCE AGREEMENT CONSTITUTE PRECISELY ICELAND'S CONTRIBUTION TO THE COMMON DEFENCE;

CONVINCED THAT THE RECIPROCAL COMMITMENTS UNDERTAKEN BY THE ALLIED COUNTRIES WHEN THE ALLIANCE WAS FORMED, TO DEVELOP THEIR INDIVIDUAL AND COLLECTIVE DEFENCE CAPABILITY IN A SPIRIT OF MUTUAL ASSISTANCE, REMAIN FULLY AND ENTIRELY VALID IN A CHANGING INTERNATIONAL SITUATION IN WHICH THERE ARE A NUMBER OF POLITICAL AND MILITARY IMPONDERABLES;

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THE COUNCIL

AFTER CONCLUDING, ON THE STRENGTH OF A SEARCHING
EXAMINATION OF THE POLITICAL AND MILITARY SITUATION, THAT THE
USE BY QUALIFIED PERSONNEL OF THE FACILITIES PROVIDED BY ICELAND
UNDER THE DEFENCE AGREEMENT REMAINS ESSENTIAL IF THERE IS TO BE
NO DANGEROUS WEAKENING OF ALLIANCE SECURITY IN THE AREA
CONSTITUTING THE CRUCIAL LINK BETWEEN THE TWO SIDES OF THE
ATLANTIC, A LINK WHICH IS VITAL FOR COMMUNICATIONS AND, IN THE
EVENT OF A CRISIS, FOR ROUTING REINFORCEMENTS, STRONGLY
RECOMMENDS TO THE ICELANDIC AND UNITED STATES GOVERNMENTS THAT
THEY TAKE THE NECESSARY STEPS TO ENSURE THE CONTINUATION OF THE
DEFENCE AGREEMENT IN A MANNER AND BY MEANS OF ARRANGEMENTS SUCH
THAT THE EFFECTIVENESS OF THE ICELANDIC CONTRIBUTION TO THE COMMON
DEFENCE IS KEPT AT ITS PRESENT LEVEL, WHILE GIVING ALL POSSIBLE
CONSIDERATION TO THE WISH OF THE ICELANDIC GOVERNMENT THAT CERTAIN
RESPONSIBILITIES CONCERNING THE BASE BE ENTRUSTED TO ICELANDIC
PERSONNEL.
END DRAFT RESOLUTION.
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